

11/11/11

Recd Central Dy. No. 3
Dated 16/11/11
R&D Section, Vikas Minar
Delhi Development Authority

From: Gita Dewan Verma

1356, D-I Vasant Kunj, ND 110070; Ph 26895840, 26132921

To: Director (Pig) MPR, DDA, 6th Floor, Vikas Minar, IP Estate, ND 110002

Sub: MPD-2021 review

Ref: I. DDA advertisement dt. 04/10/11 [copy enclosed]
II. Indian Express news item dt. 12/10/11 [copy enclosed]
III. HT news item dt. 11/11/11 [copy enclosed]

Sir,

The "advertisement" u/r requests [members of the] public "to send their valuable suggestions / views in writing on specific aspects of the plan for consideration during the Mid-Term Review exercise to Director (Pig.) MPR". The news dt. 12/10/11 u/r quotes, "Committees will be formed to look into feasibility of these suggestions before they are included of rejected". The news dt. 11/11/11 u/r conveys post-review MPD modifications will be effected next year. The "advertisement" -- saying MPD-2021 "emphasizes on public participation and Periodic / Mid-Term Review" -- gives the impression that MPD-2021 envisages it. However, in my view such solicitation runs **contrary to MPD-2021 & DDA Act** [para 2 & 3 herein], and suggestions are **neither feasible nor amenable to action by Dir.(Pig)** [para 4 & 5 herein].

2. GOI notification No.S.O.141(E) dt.07/02/07 of MPD-2021 refers to public / community participation only at the 'local area planning' level proposed in it. On the other hand, MPD monitoring & review is envisaged as a technical task "through indicators of physical and socio-economic changes" [Para 18.2] to be done by a "high-level committee" [Para-18.3] with help of [Para-18.5] a "dedicated Monitoring Unit" [Para-18.3] and 10 "Management Action Groups" [Para-18.4] -- and not of public suggestions / views.

3. DD Act has no provision for MPD 'monitoring' or 'review' *per se*, but 'monitoring' is implicit / pre-requisite to powers vested in GOI under S.42 [Returns and inspection] to "call for reports, returns, and other information ... in regard to the implementation of the master plan" etc. The MPD review mechanism proposed in MPD-2021 is within ambit of DD Act, subject to the provisions of S.5A [Constitution of Committees] for constituting the 'High-Level Committee' of S.4 [Staff of the Authority] for setting up the 'Monitoring

'In INTRODUCTION' itself, distinctions are made between public-private and community participation [vision] stated in Para-3, between "a co-ordinated and integrated approach..." and "a participatory planning process at local levels" [Para-2], and between "Performance oriented planning" and "Decentralised local area planning by participatory approach" [Para-20 (b)]. Chapters on various uses mention public / community participation only for specified 'local area' aspects -- e.g: redevelopment of slum & JJ clusters, resettlement colonies and unauthorized colonies "by ensuring participation of the inhabitants" [Para-3.3.1.3A], redevelopment of unplanned industrial areas "with the participation of the owners / entrepreneur in a systematic manner" [Para-7.6.2], "more community participation and decentralised management" for performance improvements in physical infrastructure [Para-14.0], etc -- and final chapter "18.PLAN REVIEW AND MONITORING" enumerates "Major Issues" [Para-18.2] in 3 sets -- planning, implementation and monitoring & review -- mentioning participation in relation to 'local area' level implementation only..

Unit' and of either or both for setting up 'Management Action Groups' -- all in turn subject to the provisions of S.41 [Control by Central Government]. All said related DD Act provisions (viz, u/S.4, 5A, 41 & 42), read with the aforesaid MPD-2021 provisions, cast MPD monitoring & review responsibility squarely on GOI/DDA -- with no room for assistance / interference of public views / suggestions -- and public process u/S.11A is mandatory for (only) the review outcomes by way of proposals for MPD modifications.

4. The monitoring & review apparatus proposed in MPD-2021 was set up way back, soon after the MPD-2021 notification dt.07/02/07:
 - The "dedicated Monitoring Unit" proposed in MPD-201 para-18.3 was set up vide DDA E.O.No.1151 dt.24/08/07;
 - The "High Level Committee" proposed in MPD-2021 para-18.3 was approved by LG on 04/12/07 on file and list of its 26 members was published on DDA website around August 2008;
 - A proposal for the 10 "Management Action Groups" proposed in MPD-2021 para-18.5 was considered vide first Agenda Note for "High Level Committee" wherein it was stated [in last para]:

"...It may be observed some groups / committees are already working on similar aspects in departments of Govt. of Delhi, MCD, etc. The constitution and modalities of working of these proposed Action Groups and status of the Committees / Groups working on similar aspects may be considered by the High level Committee."

Copies of the above, given to me in RTI process on 17/07/08, are enclosed. UDM's precise reference, in the news dt.11/11/11, to 60% of MPD conveys that now some monitoring data / reports are available. However, they have not been made public. Suggestions from public are not feasible because MPD-2021 unambiguously requires review based on monitoring.

5. **Commr.-cum-Secretary (who has issued the "advertisement") and Dir.(Pig)MPR (to whom response is to be sent) are not even members of the High Level Committee that is to carry out MPD2021 review.** DDA officers who are members are Vice Chairman, Commissioners (Pig) and Addl.Commr.(Pig) (last also Secretary). Any "advertisement" relating to MPD-2021 review ought to have issued in name of / from Secretariat of the High Level Committee. Issuance by DDA Secretary may be in terms of provision of S.44 for 'public notice' and MPR office may be secretariat, but asking that responses be sent to Dir.(Pig) MPR appears peculiar and improper because:

a. There is no indication (by way of disclosure of powers/duties, precedent advertisements/public notices, etc) that Dir.(Pig)MPR is empowered to handle public response. It may be recalled that for the statutory public process for the zonal development plans respective Directors (Pig) were specially empowered in these regard by being nominated conveners of the Boards for Enquiry & Hearing notified (S.O.No.1511(E) dt.10/09/07) and convenor-secretary for the Board notified for MPD modifications (S.O.No.1616(E) dt.03/07/08) is Addl.Commr.(Pig).

b. There is no indication that office of Dir.(Pig)MPR is even capacitated for proper handling of public suggestions, whereas I am aware of numerous occasions on which it 'mis-handed' the responses u/S.11A, e.g.:

i. **Public notice dt.08/04/05** (draft MPD-2021): MPD-2021 notification says that "about 7000" responses were received and for "about 611" hearing was arranged. I was invited for hearing although I had not sent any objections / suggestions. Others (including S/Sh Ajit Singh, Badri Prasad, Hoti Lal, Harpal Singh, Sant Lal, Samay Singh & Rajinder Singh) who had consulted me and sent detailed / specific responses were denied hearing and later came to know (in RTI process) that their responses had either gone missing or were otherwise not duly considered. Er.Sarbajit Roy, who was invited for hearing, was denied the information including access to record of all the responses that he had requested in advance.

ii. **Public notice dt.31/08/05** (CLU at Tehkhand): My response was mixed up with MPD-2021 responses and misplaced in MPR office and I was later given special hearing by court order.

iii. **Public notice dt.28/07/06** (CLU at Vasant Kunj): My response was misplaced, perhaps in same way;

iv. **Public notices dt.20/04/08 & 16/05/08** (mixed use provisions): My responses marked "STRICTLY CONFIDENTIAL - TO BE OPENED ONLY IF I GIVE CONSENT IN WRITING AFTER RECEIVING INFORMATION RELATING TO PROCEDURE ..." were opened by MPR office without my consent;

v. **Public notice dt.09/06/08** (controls for hotels): My response was misplaced and I was otherwise issued on 17/07/08 (when I visited MPR office and the copies enclosed with para-4 herein were provided to me) invitation for the hearing on 18/07/08;

vi. **Public notice dt.11/01/09** (EWS reservation in housing): S/Sh Indrajit Singh, Navin & Rajinder Singh who had sent detailed responses after consulting me did not receive intimation for hearing. Sh Indrajit Singh later came to know in RTI process that their responses were on file along with those of several others' all of whom had sent copy of same response.

vii. **Public notices of July-September 2011**: At the hearings held on 02/11/11 for one recent and two earlier public notices (whereat I was present for the earlier notices) the Board, after Dr.Poonam Prakash brought to notice of the Board that since July the public notices u/S.11A were not even being uploaded in Public Notice section of DDA website, cancelled the hearing in the recent matter and directed re-publishing the notice and enquiry into the lapse in dissemination.

c. On DDA website is found -- besides the Link "Review of MPD2021" on which responses may be posted -- a link "Login for View Suggestion", i.e., suggestions received from public are being viewed by persons having privileged access to the website, identities of whom are not disclosed to public. This is exceptionable, especially considering that in the matter of Er.Sarbajit Roy cited in sub-para (i) above, access to others' responses was denied for reason of risks from touts / vested interests.

Yours sincerely,

WZ

[Gita Dewan Verma]

Enclosed:

1. Copies cited in reference on p.1 [3 pages]
2. Copies provided by MPR office cited in para 4 on p.2 [6 pages]

DELHI DEVELOPMENT AUTHORITY



PLANNING DEPARTMENT (MASTER PLAN REVIEW SECTION)

INVITING PUBLIC SUGGESTIONS FOR MID-TERM REVIEW OF MASTER PLAN FOR DELHI-2021

The Master Plan for Delhi (MPD-2021) has been planned with a vision and policy guidelines for the perspective period of twenty years. It emphasizes on public participation and Periodic / Mid-Term Review. This review is being undertaken to provide realistic Mid-Term corrections and modifications in the Master Plan Policies, Norms/Standards and the implementation procedure etc. to suit the changing needs of the Society. The review would also facilitate modifications and revisiting of specific provisions of the plan, that could not be foreseen / anticipated during the plan formulation.

Public is hereby requested to send their valuable suggestions / views in writing on specific aspects of the plan for consideration during the Mid-Term Review exercise to Director (Pig.) MPR, DDA, 6th Floor, Vikas Minar, I.P.Estate, New Delhi 110002 or post the same on the Link "Review of MPD 2021" on the DDA Website "www.dda.org.in" in 45 days from the issue of this advertisement.

Sd/-

Date : 04-10-2011
Commissioner-cum-Secretary
"Visit DDA Website - www.dda.org.in or Dial 39898911"

DDA plans modifications in Delhi masterplan

Express news service Posted: Oct 12, 2011 at 01:16 hrs

New Delhi: In order to revisit specific provisions of the Master Plan Delhi (MPD)-2021 and facilitate modifications, which could not be foreseen during the formulation of the plan, the Delhi Development Authority (DDA), has invited public suggestions for mid-term review of MPD-2021. According to the land agency, this review is being undertaken to provide realistic corrections and modifications in the Master Plan policies, norms and the implementation procedure to suit the changing needs of the society.

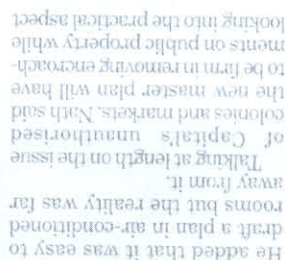
"The notice inviting public suggestions was published on October 4. The Master Plan has been planned with a vision and policy guidelines for the perspective period of twenty years. It emphasises on public participation and periodic or mid-term review. The review would facilitate modifications and revisiting of specific provisions of the plan that could not be foreseen or anticipated during the plan formulation," said DDA spokesperson, Neemo Dhar. A period of 45 days has been provided to people to come forward with suggestions or views on specific aspects of the plan. According to the DDA, however, not too many people have come forward till date. "The L-G also took a review meeting of the Master Plan. Several experts also attended these meetings to give their views on the kind of amendments that need to be made in the plan. Committees will be formed to look into the feasibility of these suggestions before they are included or rejected," said a DDA official.

The Master Plan Delhi-2021 came into force in February 2007, and many of the plans under the MPD like construction of the urban extension roads, formulation of land policy are still being worked out etc. "It was made for a period of 20 years and very broad guidelines were set under it. Changes will be made to it if felt necessary," added the official.

NECESSARY Rapid changes, newer challenges led to this move

NEW DELHI: Rapid changes in the city and newer challenges in the Union urban development ministry's "ground realities" and the fact that there are provisions of reviewing the plan every five years have necessitated the move. Master Plan Delhi 2021 was implemented in 2007 and will complete the stipulated five years in 2012.

"The issue of mushrooming unauthorised colonies in Delhi is a result of a flawed master plan around 60% of which is irrelevant. We will revise the plan by next year," said Nath.



The issue of unauthorised colonies is a result of a flawed master plan, around 60% of which is irrelevant. We will revise the plan by next year.

KAMAL NATH
urban development minister

On the issue of sealing Ghatwar Market in Karol Bagh, he said, "There are two issues. One is of who have carried out illegal construction in the past five years. There are certain norms to be followed to prevent mishaps in makers. If those shops do not meet these norms, then they won't be allowed to come up".

AK Jain, former Commissioner of Delhi Development Authority (Planning) said that DDA has already begun the process of revision of the master plan. "The old master plan needs a review and needs new policies for housing, water supply, conservation and sewerage etc," he said.

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DELHI DEVELOPMENT AUTHORITY
(PERSONNEL BRANCH-I)

Dated: August 24-8-2007

ESTABLISHMENT ORDER

In accordance with the provisions of the Master Plan-2021, a dedicated Monitoring Unit is set up with immediate effect which will function from Master Plan Office located at Vasant Kunj. This Unit will look after the work related to Monitoring of the Master Plan, Action points arising out of MPD-2021, and constitution/coordination of Management Action Groups. The Monitoring Unit will also ensure the timely review of the Plan as envisaged in MPD-2021.

This issues with the approval of the Vice Chairman, DDA.

(PRAMILA H. BHARGAVA)
COMMISSIONER (PERSONNEL)

Dated: August , 2007

No. F.9(48)76/PB-I/PC-I

Copy forwarded for information to:-

1. Secy. to LG, Delhi, Raj Niwas, Delhi.
2. OSD to VC, DDA
3. PS to EM/FM, DDA
4. Pr. Commissioner, Pr. Commissioner-cum-Secy., DDA.
5. Under Secretary, Govt. of India, MOUD, Nirman Bhawan, New Delhi.
6. All HODs, DDA
7. Dy. Director (CR)/Vigilance, DDA.
8. Accounts Officer (Esstt.)Gaz./CAU(SWZ)/(PE)/Medical, DDA
9. Asstt. Director (Telephone)/Nazarat, DDA
10. Hindi Officer, DDA for Hindi Version.
11. Personal file.
12. E.O. Book.

Dy. Director (PB-I)

The constitution of the High Level Committee under L.G for periodic review and monitoring – MPD -2021

ANNEXURE -I

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Chairman	1. Lt. Governor, Delhi
Member	2. Vice-Chairman, DDA
Member	3. Commissioner, MCD
Member	4. Chairperson, NDMC
Member	5. Jt. Secretary(DL), MOUND
Member	6. Chief Executive Officer, DJB
Member	7. Chairman & Secretary, CPCB
Member	8. Principal Secretary (UD), GNCTD
Member	9. Principal Secy. (L&B), GNCTD
Member	10. Chairman & MD (Delhi Transco Ltd)
Member	11. Development Commr., GNCTD
Member	12. Commissioner (Transport), GNCTD
Member	13. Director General, ASI
Member	14. Chief Fire Officer, Delhi
Member	15. Commissioner (Plg & Sys), DDA
Member	16. Commissioner (Plg), DDA
Member	17. President, India Islamic Centre, N.Delhi
Member	18. Sh.E.F.N.Ribeiro, Former Chief Town Planner, TCPO, N.Delhi
Member	19. Sh.O.P. Jain, Convener, Delhi Chapter, INTACH
Member	20. President or Nominee of NAREDCO
Member	21. Chairman, DUAC or his Nominee
Member	22. Prof. K.T. Ravindran, S.P.A., New Delhi
Member	23. Prof. Dnuu Roy, Director, Hazards Centre (JNU)
Member	24. Sh. Sudhir Vohra, Architect, New Delhi
Member	25. Member (s) of Management Action Group Co-opted as per
Member	Agenda items for meeting
Member	26. Addl. Commissioner (Plg)-I
Member Secretary	

AGENDA NOTE

High Level Committee under Lt. Governor Delhi.

1. Background:

The Master Plan for Delhi-2021 notified vide Gazette of India on 7.2.07 provides for comprehensive set of policies governing the planned growth of various sectors of urban development e.g. residential, commercial, industrial, transportation, development of physical and social infrastructure and provision of wholesale markets, recreational areas etc. The various policy recommendations are required to be implemented by the Delhi Development Authority, Govt. of Delhi through its various departments, local bodies like MCD and NDMC and also some of the Central Ministries etc. All this in a long range plan cannot be implemented as it is and requires continuous monitoring and review through constitution of appropriate committees at various levels.

2. High Level Committee under Lt. Governor, Delhi:

The Master Plan for Delhi-2021 has proposed the following for regular monitoring and review:

- i) Setting up of a separate Monitoring Unit within DDA;
- ii) Establishing Action Groups to function within the specified prescribed norms and social indicators in the overall framework of Master Plan;
- iii) Suitable mechanism by way of setting up a High Level Committee under the Lt. Governor, Delhi for monitoring of the Plan and Periodic review.

Accordingly, a High Level Committee has been constituted under the chairmanship of Hon'ble Lt. Governor, Delhi on 04.12.2007 for periodic review and Monitoring of Master Plan-2021 (Annexure-I). For this, apart from targets arising from various sectors, other Action Points emerging from the proposals made in the Plan have been listed out, to enable monitoring of timely implementation of Plan and identifying the need for any changes/correction.

2.1 Terms of Reference:

- a) Monitoring of timely implementation of action points emerging from the proposals made for various sectors and of the targets of various Infrastructure Plans of MPD-2021.
- b) Identifying the need for any changes/ corrections with the help of Monitoring Unit, DDA and identified Management Action Groups proposed in MPD-2021.

2.2 Scope of Work:

Monitoring:

- I. MPD-2021 has listed targets to be achieved for Development in Table 18.1 "Monitoring Framework for development". However, this is not a programme of development but it provides a scale to assess achievement of sectors in total city development. The Plan period is divided in three phases taking 2006 as base year. It is recommended that the targets which are not achieved within the defined period shall be carried forward in the next phase.
- II. The progress of Action Plan and the listed Action Points for implementing the policies /proposals of MPD -2021 is to be monitored and reviewed.

3.0 Monitoring the implementation of MPD -2021-MOUD Meetings:

After the notification of the Master Plan for Delhi 2021, the Secretary, Ministry of Urban Development, GOI has taken four review meetings for monitoring the progress of action points / targets to work out the Action Plan for effective implementation of Mater Plan. The compiled Minutes of the meetings, along with Action Points and decisions pertaining to the respective issues are attached for reference (Annexure-V).

It may be observed that in the Meetings held on 25.04.2007 and 07.06.2007, all the identified Action Points were deliberated in detail. In the subsequent meetings held on 09.08.2007 and 17.12.2007 after review, no specific actions were recommended for further review / monitoring / co-ordination. The minutes of the last meeting held on 17.12.2007 are attached for further monitoring by the High Level Committee.

4.0 Monitoring of Sectoral Targets in Time-Frame:
An extract from MPD 2021, Chapter 18.0 'Plan Review and Monitoring' Table 18.1 'Monitoring Framework for Development' which lists the Targets to be achieved for different Sectors of Development in three five yearly phases is attached (Annexure-VI).

5.0 Proposal:
The following are placed before the Committee for consideration:

5.1.1 Follow up Actions identified in MoUD Meeting held on 17.12.2007 : Item wise action points based on present status of the decisions taken in the last meeting of MoUD on 17.12.2007 are placed in Annexure-II for discussion / monitoring of the same. These are- Finalization of Policy on land assembly and development; Redevelopment of areas- Metropolitan city centers, unplanned industrial area, existing industrial areas, Restructuring of metropolitan transport network, scheme for special area etc; status of Zonal Development Plan; New Housing area; Annual Notification of annual Mixed Use charges; Guidelines for local area plans, Urban Renewal; Plan Review and Monitoring of MPD-2021- Constituting Management Action Group; other issues pending with DDA etc. etc. Also letters were issued for identified actions for initiating actions on priority related to various dept. by VC, DDA, and Director(MPPR), list is placed with enclosures at Annexure II.

5.1.2 Status / achievement of different sectors from Feb 2007 to Feb 2008 : For monitoring of the achievements of the components after one year of enforcement of the MPD-2021, letters have been issued to the concerned agencies for communicating the status / achievement during the period from Feb 2007 to Feb 2008 pertaining to the related sectors requiring yearly monitoring under Table 18.1, "Monitoring Framework and Development" : The sectors included are New Housing under 'Employer Housing', Municipal Solid Waste, Hospital B C D, Primary and Secondary Schools, Police station, Fire Station and Training Institute, Disaster Management Centre, ISBT, IFC, petrol / CNG Pumps, Parks Community Parks/Multipurpose Ground, District Sports Centre

However, no response has been received so far. List of departments with components is placed at Annexure -III for feedback.

5.1.3 Proposal of composition of Management Action Group : Ten

Management Action Groups have been proposed to be organized for follow up planning and integrated implementation of the MPD -2021. It is also recommended in the Master Plan that timely review of the Plan with the help of these groups and Monitoring Unit shall ensure mid-term correction and modifications if needed in the Plan Policies as well as the implementation procedures, which will help to re-adjust the events in the plan that could not be foreseen or anticipated during the Plan formulation. Based on the Data base from indicators/ feed back from fields these Management Action Groups shall recommend for modifications of implementation procedures and for review of Master Plan.

- a. High level group for sub-regional plan delhi
- b. Environment planning and coordination
- c. Delhi unified metropolitan transport
- d. Infrastructure development group
- e. Enforcement and plan monitoring group
- f. Spatial data infrastructure (sdi) group
- g. Local level participatory planning group
- h. Common platform for building approvals
- i. Slum rehabilitation and social housing group
- j. Legal framework review group

The draft proposal for organizing these group is placed at Annexure . it may be observed some groups / committees are already working on similar aspects in departments of Govt. of Delhi, MCD etc. The constitution and modalities of working of these proposed Action Groups and status of the Committees / Groups working on similar aspects may be considered by the High level Committee.