

From: Hoti Lal, H.No. S-171/194, Rangpuri Bahari, New Delhi 110037

Recd Central Dy. No. ....

Dated ... 15.11.2011

R&D Section, Vikas Minar

Delhi Development Authority

Deating Asstt

The Director (Planning) MPR

Delhi Development Authority

Sixth Floor, Vikas Minar, I.P.Estate, New Delhi - 110002

**Subject:** Advertisement for 'Inviting Public Suggestions for Mid-Term Review for MPD 2021', dated 04/10/2011

**Ref.** Letter from Ms Gita Dewan Verma on the subject 'MPD -2021 review' dated 11/11/11

Sir,

OFFICE OF THE DIR (Plg.)  
MPR/TC, D.D.A. N. DELHI-2  
Dy.No. .... 1430  
Dated ... 18/11/11

1. This is in continuation of the letter under reference. My detailed objections/suggestions mentioned in para 5b(i) of the said letter were on norms for "Facilities' in MPD 2021 Chapter 13 'Social Infrastructure'. My response was one of the (7000-611= 6389) responses for which hearing was not duly arranged. It is pertinent that main contention of my objections relate to its reduction in land provision for facilities up to community level from 114 Ha in MPD 2001 to 88 Ha, most drastically for education (from 41 Ha to 10 Ha, further reducible to 4 Ha). With reference to CWP No.8954-59/2003 (MPISG & Ors v/s DDA & Ors) I showed how MPD 2021 legitimizes the violations impeding the MPD neighborhood school plan for common school system. My overall contention - viz, that the land shortage claimed to justify reduction is imaginary is and the reduction is to divert community facility land to commercial / higher order uses and make us third class citizens in world class city.

My suggestion was to add in the Master plan provisions that priority would be given to the efforts made by local area groups for implementation of provisions of the earlier plan to fulfill the objectives of local level education facilities.

2. MPD 2001 had also envisaged MPD monitoring and review, However, the required monitoring was not carried out and the MPD 2021 was prepared also without proper surveys of ground reality. Further, although the MPD 2001 had not precluded public inputs in monitoring, submissions like mine that were based on Local Area assessments of MPD 2001 implementation status were not duly considered in course of

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finalizing the MPD 2021. For example the information provided in a group of matters including mine before CIC (assisted by Er. Sarbajit Roy and Dr. Poonam Prakash) disclosed that for the objections/suggestions received on the draft MPD 2021 only the 'summaries', prepared and classified chapter wise by the MPPR office, were put up to the Board. In particular, in my case, even the summary was not available.

3. MPD 2021 has clear provisions for how the monitoring based review is to be carried out in which there appears to be no role for public monitoring. Since 2007, the required mechanism for monitoring, as per the stipulated provisions in the MPD 2021 for management action groups, monitoring unit and high level committee for monitoring and review, have already been implemented and the relevant monitoring and review data is expected to be available with them. As my objections/suggestions for draft MPD 2021 were not duly considered, I would like to recast and resubmit the same for the ongoing review process for which the following information be provided to me:

- i) data related to review and monitoring so far available for the Chapter 13 on Social Infrastructure
- ii) All relevant records (documents/information/minutes/decisions) of high level committee, all management groups especially the management action group on Enforcement and Plan Monitoring Group, Local Level Participatory Planning Group, Spatial data Infrastructure Group

Hoti Lal

*Hoti Lal*  
(MPISG Convener)

Encl: Letter by Ms Gita Dewan Verma dated 11/11/2011

Cc:  
Ms. Gita Dewan Verma  
Mr. Sarbajit Roy  
Dr. Poonam Prakash



11/11/11

From: Gita Dewan Verma

1356, D-I Vasant Kunj, ND 110070; Ph 26895840, 26132921

To: Director (Plg) MPR, DDA, 6<sup>th</sup> Floor, Vikas Minar, IP Estate, ND 110002

Sub: MPD-2021 review

Ref: i. DDA advertisement dt.04/10/11 [copy enclosed]  
 ii. Indian Express news item dt.12/10/11 [copy enclosed]  
 ii. HT news item dt.11/11/11 [copy enclosed]

Sir,

The "advertisement" u/r requests [members of the] public "to send their valuable suggestions / views in writing on specific aspects of the plan for consideration during the Mid-Term Review exercise to Director (Plg.)MPR". The news dt.12/10/11 u/r quotes, "Committees will be formed to look into feasibility of these suggestions before they are included or rejected". The news dt.11/11/11 u/r conveys post-review MPD modifications will be effected next year. The "advertisement" -- saying MPD-2021 "emphasizes on public participation and Periodic / Mid-Term Review" -- gives the impression that MPD-2021 envisages it. However, **in my view such solicitation runs contrary to MPD-2021 & DDA Act [para 2 & 3 herein], and suggestions are neither feasible nor amenable to action by Dir.(Plg) [para 4& 5 herein].**

2. GOI notification No.S.O.141(E) dt.07/02/07 of MPD-2021 refers to public / community participation only at the 'local area planning' level proposed in it.<sup>1</sup> On the other hand, MPD monitoring & review is envisaged as a technical task "through indicators of physical and socio-economic changes" [Para 18.2] to be done by a "high-level committee" [Para-18.3] with help of [Para-18.5] a "dedicated Monitoring Unit" [Para-18.3] and 10 "Management Action Groups" [Para-18.4] -- and not of public suggestions / views.

3. DD Act has no provision for MPD 'monitoring' or 'review' *per se*, but 'monitoring' is implicit / pre-requisite to powers vested in GOI under S.42 ['Returns and inspection'] to "call for reports, returns, and other information ... in regard to the implementation of the master plan" etc. The MPD review mechanism proposed in MPD-2021 is within ambit of DD Act, subject to the provisions of S.5A ['Constitution of Committees'] for constituting the 'High-Level Committee' of S.4 ['Staff of the Authority'] for setting up the 'Monitoring

<sup>1</sup> In 'INTRODUCTION' itself, distinctions are made between *public-private* and *community* participation ["vision" stated in Para-3], between "a co-ordinated and integrated approach..." and "a participatory planning process at local levels" [Para-2], and between "Performance oriented planning" and "Decentralised local area planning by participatory approach" [Para-20 (b)]. Chapters on various uses mention public / community participation only for specified 'local area' aspects -- e.g: redevelopment of slum & JJ clusters, resettlement colonies and unauthorized colonies "by ensuring participation of the inhabitants" [Para-3.3.1.3A], redevelopment of unplanned industrial areas "with the participation of the owners / entrepreneur in a systematic manner" [Para-7.6.2], "more community participation and decentralised management" for performance improvements in physical infrastructure [Para-14.0], etc -- and final chapter "18.PLAN REVIEW AND MONITORING" enumerates "Major Issues" [Para-18.2] in 3 sets -- planning, implementation and monitoring & review -- mentioning participation in relation to 'local area' level implementation only..



- i. **Public notice dt.08/04/05** (draft MPD-2021): MPD-2021 notification says that "about 7000" responses were received and for "about 611" hearing was arranged. I was invited for hearing although I had not sent any objections / suggestions. Others (including S/Sh Ajit Singh, Badri Prasad, Hoti Lal, Harpal Singh, Sant Lal, Samay Singh & Rajinder Singh) who had consulted me and sent detailed / specific responses were denied hearing and later came to know (in RTI process) that their responses had either gone missing or were otherwise not duly considered. Er.Sarbajit Roy, who was invited for hearing, was denied the information including access to record of all the responses that he had requested in advance.
  - ii. **Public notice dt.31/08/05** (CLU at Tehkhand): My response was mixed up with MPD-2021 responses and misplaced in MPR office and I was later given special hearing by court order;
  - iii. **Public notice dt.28/07/06** (CLU at Vasant Kunj): My response was misplaced, perhaps in same way;
  - iv. **Public notices dt.20/04/08 & 16/05/08** (mixed use provisions): My responses marked "STRICTLY CONFIDENTIAL – TO BE OPENED ONLY IF I GIVE CONSENT IN WRITING AFTER RECEIVING INFORMATION RELATING TO PROCEDURE ..." were opened by MPR office without my consent;
  - v. **Public notice dt.09/06/08** (controls for hotels): My response was misplaced and I was otherwise issued on 17/07/08 (when I visited MPR office and the copies enclosed with para-4 herein were provided to me) invitation for the hearing on 18/07/08;
  - vi. **Public notice dt.11/01/09** (EWS reservation in housing): S/Sh Indrajit Singh, Navin & Rajinder Singh who had sent detailed responses after consulting me did not receive intimation for hearing. Sh Indrajit Singh later came to know in RTI process that their responses were on file along with those of several others' all of whom had sent copy of same response.
  - vii. **Public notices of July-September 2011**: At the hearings held on 02/11/11 for one recent and two earlier public notices (whereat I was present for the earlier notices) the Board, after Dr.Poonam Prakash brought to notice of the Board that since July the public notices u/S.11A were not even being uploaded in Public Notice section of DDA website, cancelled the hearing in the recent matter and directed re-publishing the notice and enquiry into the lapse in dissemination.
- c. On DDA website is found -- besides the Link "Review of MPD2021" on which responses may be posted -- a link "Login for View Suggestion", i.e, suggestions received from public are being viewed by persons having privileged access to the website, identities of whom are not disclosed to public. This is exceptionable, especially considering that in the matter of Er.Sarbajit Roy cited in sub-para (i) above, access to others' responses was denied for reason of risks from touts / vested interests.

Yours sincerely,

*Gita*

[ Gita Dewan Verma ]

Copy to:

Er.Sarbajit Roy, S/Sh Ajit Singh, Badri Prasad, Hoti Lal, Harpal Singh, Indrajit Singh, Navin s/o Sant Ram, Samay Singh & Rajinder Singh and Dr Poonam Prakash -- for information of the references to their matters under para-5(b) above

Enclosed:

1. Copies cited in reference on p.1 [ 3 pages ]
2. Copies provided by MPR office cited in para 4 on p.2 [6 pages]

## DDA plans modifications in Delhi masterplan

Express news service Posted: Oct 12, 2011 at 0116 hrs

**New Delhi** In order to revisit specific provisions of the Master Plan Delhi (MPD)-2021 and facilitate modifications, which could not be foreseen during the formulation of the plan, the Delhi Development Authority (DDA), has invited public suggestions for mid-term review of MPD-2021. According to the land agency, this review is being undertaken to provide realistic corrections and modifications in the Master Plan policies, norms and the implementation procedure to suit the changing needs of the society.

'The notice inviting public suggestions was published on October 4. The Master Plan has been planned with a vision and policy guidelines for the perspective period of twenty years. It emphasises on public participation and periodic or mid-term review. The review would facilitate modifications and revisiting of specific provisions of the plan that could not be foreseen or anticipated during the plan formulation,' said DDA spokesperson, Neemo Dhar. A period of 45 days has been provided to people to come forward with suggestions or views on specific aspects of the plan. According to the DDA, however, not too many people have come forward till date.

'The L-G also took a review meeting of the Master Plan. Several experts also attended these meetings to give their views on the kind of amendments that need to be made in the plan. Committees will be formed to look into the feasibility of these suggestions before they are included or rejected,' said a DDA official.

The Master Plan Delhi-2021 came into force in February 2007, and many of the plans under the MPD like construction of the urban extension roads, formulation of land policy are still being worked out etc. 'It was made for a period of 20 years and very broad guidelines were set under it. Changes will be made to it if felt necessary,' added the official.



143

DELHI DEVELOPMENT AUTHORITY  
(PERSONNEL BRANCH-I)

E.O. NO. 1151

Dated: August 24/8-2007

ESTABLISHMENT ORDER

In accordance with the provisions of the Master Plan-2021, a dedicated Monitoring Unit is set up with immediate effect which will function from Master Plan Office located at Vasant Kunj. This Unit will look after the work related to Monitoring of the Master Plan, Action points arising out of MPD-2021, and constitution/coordination of Management Action Groups. The Monitoring Unit will also ensure the timely review of the Plan as envisaged in MPD-2021.

This issues with the approval of the Vice Chairman, DDA.

*[Signature]*  
(PRAMILA H. BHARGAVA)  
COMMISSIONER (PERSONNEL)

No. F.9(48)76/PB-I/Pt-I

Dated: August , 2007

Copy forwarded for information to:-

1. Secy. to LG, Delhi, Raj Niwas, Delhi.
2. OSD to VC, DDA
3. PS to EM/FM, DDA
4. Pr. Commissioner, Pr. Commissioner-cum-Secy., DDA.
5. Under Secretary, Govt. of India, MOUD, Nirman Bhawan, New Delhi.
6. All HoDs, DDA
7. Dy. Director (CR)/Vigilance, DDA.
8. Accounts Officer (Esstt.)Gaz./CAU(SWZ)/(PE)/Medical, DDA
9. Asstt. Director (Telephone)/Nazarat, DDA
10. Hindi Officer, DDA for Hindi Version.
11. Personal file.
12. E.O. Book.

*[Handwritten note:]*  
File of DDA  
of Comm-Office  
and Systems

*[Signature]*  
Dy. Director (PB-I)

## AGENDA NOTE

### High Level Committee under Lt. Governor Delhi.

#### 1. Background:

The Master Plan for Delhi-2021 notified vide Gazette of India on 7.2.07 provides for comprehensive set of policies governing the planned growth of various sectors of urban development e.g. residential, commercial, industrial, transportation, development of physical and social infrastructure and provision of wholesale markets, recreational areas etc. The various policy recommendations are required to be implemented by the Delhi Development Authority, Govt. of Delhi through its various departments, local bodies like MCD and NDMC and also some of the Central Ministries etc. All this in a long range plan cannot be implemented as it is and requires continuous monitoring and review through constitution of appropriate committees at various levels.

#### 2. High Level Committee under Lt. Governor, Delhi:

The Master Plan for Delhi-2021 has proposed the following for regular monitoring and review:

- i) Setting up of a separate Monitoring Unit within DDA;
- ii) Establishing Action Groups to function within the specified prescribed norms and social indicators in the overall framework of Master Plan;
- iii) Suitable mechanism by way of setting up a High Level Committee under the Lt. Governor, Delhi for monitoring of the Plan and Periodic review.

Accordingly, a High Level Committee has been constituted under the chairmanship of Hon'ble Lt. Governor, Delhi on 04.12.2007 for periodic review and Monitoring of Master Plan-2021(Annexure-I). For this, apart from targets arising from various sectors, other Action Points emerging from the proposals made in the Plan have been listed out, to enable monitoring of timely implementation of Plan and identifying the need for any changes/ correction.

139

#### 4.0 Monitoring of Sectoral Targets in Time-Frame:

An extract from MPD 2021, Chapter 18.0 'Plan Review and Monitoring' Table 18.1 'Monitoring Framework for Development' which lists the Targets to be achieved for different Sectors of Development in three five yearly phases is attached (**Annexure-VI**).

#### 5.0 Proposal:

The following are placed before the Committee for consideration:

##### 5.1.1 Follow up Actions identified in MoUD Meeting held on

**17.12.2007** : Item wise action points based on present status of the decisions taken in the last meeting of MoUD on 17.12.2007 are placed in **Annexure-II** for discussion / monitoring of the same. These are- Finalization of Policy on land assembly and development, Redevelopment of areas- Metropolitan city centers, unplanned industrial area, existing industrial areas, Restructuring of metropolitan transport network, scheme for special area etc; status of Zonal Development Plan, New Housing area; Annual Notification of annual Mixed Use charges, Guidelines for local area plans, Urban Renewal; Plan Review and Monitoring of MPD-2021- Constituting Management Action Group; other issues pending with DDA etc. etc. Also letters were issued for identified actions for initiating actions on priority related to various dept. by VC, DDA, and Director(MPPR), list is placed with enclosures at **Annexure II**.

##### 5.1.2 Status / achievement of different sectors from Feb 2007 to Feb

**2008** : For monitoring of the achievements of the components after one year of enforcement of the MPD-2021, letters have been issued to the concerned agencies for communicating the status / achievement during the period from Feb 2007 to Feb 2008 pertaining to the related sectors requiring yearly monitoring under Table 18.1, "Monitoring Framework and Development" : The sectors included are New Housing under 'Employer Housing', Municipal Solid Waste, Hospital B C D, Primary and Secondary Schools, Police station, Fire Station and Training Institute, disaster Management Centre, ISBT, IFC, petrol / CNG Pumps, Parks Community Parks/Multipurpose Ground, District Sports Centre